Section 2.2 and Section 2.3 Evidence of Measure Importance and Anticipated Impact

Table S1 Changes in Care anticipated from implementing the "Emergency Care Capacity and Quality" measure. (Text in brown font indicates a change in care outside the ED.)

Metric	Examples of Changes in Care for	Changes in Intermediate	Changes in Clinical or Patient-
	Improvement	Outcomes	Reported Outcomes, and Costs
Component 1: The patient waited longer than 1 hour to be placed in a treatment space in the ED.	 Patient flow (e.g., fast-track implementation; split-flow processing) (Grant et al. 2020). Triage interventions, including predictive models, use of clinicians, and others. Increased availability and access to regional/local outpatient clinical, mental health, and social services. See also changes for component #3. 	 Decreased waiting room time, door to provider times. Higher proportion of patients seen in 1 hour Decrease in proportion of patients who leave without being seen 	 Improved patient experience (Rowe and Knox 2022; Walker et al. 2021) Decreased mortality (Valli et al. 2021) Increased ED revenue
Component 2:	 See changes for component #1	 Decrease in encounters ending	 Decrease in morbidity/mortality
The patient left the ED	and #3 (van der Linden et al.	without an MSE. Higher proportion of patients	for patients who would have left
without being evaluated	2019)	receiving needed care.	without being assessed. Improved patient experience

(Continued)

Table S1 (Continued) Changes in Care anticipated from implementing the "Emergency Care Capacity and Quality" measure (Continued). (Text in brown font indicates a change in care outside the ED.)

Metric	Examples of Changes in Care for	Changes in Intermediate	Changes in Clinical or Patient-
	Improvement	Outcomes	Reported Outcomes, and Costs
Component 3a: The patient boarded (time from decision to admit order to patient departure from the ED for admitted patients) in the ED for longer than 4 hours	 Increase inpatient and local healthcare capacity including mental health. Mental health liaison; co-located mental health services; specialist psychiatry services (Austin et al. 2020). Use of "hospital home" care models (Ouchi et al. 2021). Collaboration and communication with inpatient floors. Improvements in transfer processes and protocols (Mueller et al. 2023; Wright et al. 2023) 	 Better management of psychiatric illnesses (Dombagolla et al. 2019) Reduced time from admission to departure from the ED. Less patient time spent in hallways. 	 Decrease in morbidity (Carr et al. 2007; Pines et al. 2009) and mortality (Boudi et al. 2020; Boulain, Malet, and Maitre 2020; do Nascimento Rocha, da Costa Farre, and de Santana Filho 2021) Decrease in drug-related adverse events (do Nascimento Rocha, da Costa Farre, and de Santana Filho 2021) Reduction in delirium (do Nascimento Rocha, da Costa, da Costa Farre, and de Santana Filho 2021) Reduction in delirium (do Nascimento Rocha, da Costa Farre, and de Santana Filho 2021) Improved outcomes for patients with behavioral health diagnoses Improved patient experience (Walker et al. 2021)

(Continued)

Table S0 (Continued) Changes in Care anticipated from implementing the "Emergency Care Capacity and Quality" measure (Continued). (Text in brown font indicates a change in care outside the ED.)

Metric	Examples of Changes in Care for	Changes in Intermediate	Changes in Clinical or Patient-
	Improvement	Outcomes	Reported Outcomes, and Costs
Component 3b: The patient boarded (time from decision to transfer to patient departure from the ED for transferred patients) in the ED for longer than 4 hours	 Increase local healthcare capacity including mental health. Mental health liaison; co-located mental health services; specialist psychiatry services (Austin et al. 2020) Increased investment in infrastructure related to transfers Improvements in transfer processes and protocols (Mueller et al. 2023; Wright et al. 2023) 	 Better management of psychiatric illnesses (Dombagolla et al. 2019) Reduced time from admission to departure from the ED Less patient time spent in hallways 	 Decrease in morbidity (Carr et al. 2007; Pines et al. 2009) and mortality (Boudi et al. 2020; Boulain, Malet, and Maitre 2020; do Nascimento Rocha, da Costa Farre, and de Santana Filho 2021) Decrease in drug-related adverse events (do Nascimento Rocha, da Costa Farre, and de Santana Filho 2021) Reduction in delirium (do Nascimento Rocha, da Costa Farre, and de Santana Filho 2021) Reduction in delirium (do Nascimento Rocha, da Costa Farre, and de Santana Filho 2021) Improved outcomes for patients with behavioral health diagnoses Improved patient experience (Walker et al. 2021) [Note that much of the boarding research revolves around inpatient boarding however similar impacts would be expected through improving transfer boarding]

(Continued)

Table S0 (Continued) Changes in Care anticipated from implementing the "Emergency Care Capacity and Quality" measure (Continued). (Text in brown font indicates a change in care outside the ED.)

Metric	Examples of Changes in Care for	Changes in Intermediate	Changes in Clinical or Patient-
	Improvement	Outcomes	Reported Outcomes, and Costs
Component 4: The patient had an ED length of stay (LOS) (time from ED arrival to ED departure) of longer than 8 hours.	 See changes for component #1 and #3 Changes to diagnostic testing/imaging processes Changes to staffing models/number of staff ED observation units (Austin et al. 2020) Process redesign (Austin et al. 2020) Physical changes to ED layout 	 Decrease turn-around time for diagnostic/imaging tests Improved time to treatment (e.g., administration of antibiotics). (Lykins V et al. 2021) Decrease in ambulance diversion 	 Decrease in mortality (Berg et al. 2019; Verma et al. 2021) Improved patient experience (Walker et al. 2021)

References

- Adams, John L., Ateev Mehrota, J.William Thomas, Elizabeth A. McGlynn, John L. Adams, Ateev
 Mehrota, and Elizabeth A. McGlynn. 2012. "Physician Cost Profiling-Reliability and Risk of
 Misclassification: Detailed Methodology and Sensitivity Analyses." *RAND Health Quarterly* 2 (1):
 3. https://www.rand.org/pubs/periodicals/health-quarterly/issues/v2/n1/03.html.
- Akhtar, Naveed, Saadat Kamran, Rajvir Singh, Peter Cameron, Paula Bourke, Rabia Khan, Sujatha Joseph, et al. 2016. "Prolonged Stay of Stroke Patients in the Emergency Department May Lead to an Increased Risk of Complications, Poor Recovery, and Increased Mortality." *Journal of Stroke and Cerebrovascular Diseases* 25 (3): 672–78. https://doi.org/10.1016/j.jstrokecerebrovasdis.2015.10.018.
- Alsabri, Mohamed, Zoubir Boudi, Taoufik Zoubeidi, Ibrahim Abdalla Alfaki, Phillip Levy, Churchill Oneyji, Liu Shan, et al. 2020. "Analysis of Risk Factors for Patient Safety Events Occurring in the Emergency Department." *Journal of Patient Safety* 18 (1). https://doi.org/10.1097/pts.000000000000715.
- American College of Emergency Physicians (ACEP). 2018. "Definition of Boarded Patient." https://www.acep.org/patient-care/policy-statements/definition-of-boarded-patient.
- ACEP. 2022. "Emergency Department Boarding Crisis Letter to POTUS." ACEP. https://www.acep.org/siteassets/new-pdfs/advocacy/emergency-department-boarding-crisis-signon-letter-11.07.22.pdf.
- ACEP. "Emergency Department Boarding and Crowding." Www.acep.org. https://www.acep.org/administration/crowding--boarding.
- Augustine, James J. 2022. "Data Registries in Emergency Care." Clinical Emergency Data Registry (CEDR). ACEP. June 13, 2022. https://www.acep.org/cedr/newsroom/spring-2022/data_registries_in_emergency_care.
- Augustine, James J. 2023. "A First Look at Emergency Department Data for 2022." ACEP Now. June 7, 2023. https://www.acepnow.com/article/a-first-look-at-emergency-department-data-for-2022/.
- Austin, Elizabeth E., Brette Blakely, Catalin Tufanaru, Amanda Selwood, Jeffrey Braithwaite, and Robyn Clay-Williams. 2020. "Strategies to Measure and Improve Emergency Department Performance: A Scoping Review." *Scandinavian Journal of Trauma, Resuscitation and Emergency Medicine* 28 (1): 55. https://doi.org/10.1186/s13049-020-00749-2.
- Aysola, Jaya, Justin T. Clapp, Patricia Sullivan, Patrick J. Brennan, Eve J. Higginbotham, Matthew Kearney, Chang Xu, et al. 2021. "Understanding Contributors to Racial/Ethnic Disparities in Emergency Department Throughput Times: A Sequential Mixed Methods Analysis." *Journal of General Internal Medicine* 37 (2): 341–50. https://doi.org/10.1007/s11606-021-07028-5.
- Baia Medeiros, Deyvison T., Shoshana Hahn-Goldberg, Erin O'Connor, and Dionne M. Aleman. 2018.
 "Analysis of Emergency Department Length of Stay for Mental Health Visits: A Case Study of a Canadian Academic Hospital." *Canadian Journal of Emergency Medicine* 21 (3): 374–83.

https://doi.org/10.1017/cem.2018.417.

- Baloescu, Cristiana, Jeremiah Kinsman, Shashank Ravi, Vivek Parwani, Rohit B. Sangal, Andrew Ulrich, and Arjun K. Venkatesh. 2021. "The Cost of Waiting: Association of ED Boarding with Hospitalization Costs." *The American Journal of Emergency Medicine* 40 (February 2021): 169– 72. https://doi.org/10.1016/j.ajem.2020.10.058.
- Berg, Lena M., Anna Ehrenberg, Jan Florin, Jan Östergren, Andrea Discacciati, and Katarina E.
 Göransson. 2019. "Associations between Crowding and Ten-Day Mortality among Patients
 Allocated Lower Triage Acuity Levels without Need of Acute Hospital Care on Departure from the
 Emergency Department." *Annals of Emergency Medicine* 74 (3): 345–56.
 https://doi.org/10.1016/j.annemergmed.2019.04.012.
- Boudi, Zoubir, Dominique Lauque, Mohamed Alsabri, Linda Östlundh, Churchill Oneyji, Anna Khalemsky, Carlos Lojo Rial, et al. 2020. "Association between Boarding in the Emergency Department and In-Hospital Mortality: A Systematic Review." Edited by Chiara Lazzeri. *PLOS ONE* 15 (4): e0231253. https://doi.org/10.1371/journal.pone.0231253.
- Boulain, Thierry, Anne Malet, and Olivier Maitre. 2020. "Association between Long Boarding Time in the Emergency Department and Hospital Mortality: A Single-Center Propensity Score-Based Analysis." *Internal and Emergency Medicine* 15 (3): 479–89. https://doi.org/10.1007/s11739-019-02231-z.
- Burgess, Luke, Gillian Ray-Barruel, and Kathryn Kynoch. 2022. "Association between Emergency Department Length of Stay and Patient Outcomes: A Systematic Review." *Research in Nursing & Health* 45 (1): 59–93. https://doi.org/10.1002/nur.22201.
- Canellas, Maureen, Kevin Kotkowski, Sean Michael, and Martin Reznek. 2021. "Financial Implications of Boarding: A Call for Research." *Western Journal of Emergency Medicine* 22 (3): 736–38. https://doi.org/10.5811/westjem.2021.1.49527.
- Cardoso, Lucienne TQ, Cintia MC Grion, Tiemi Matsuo, Elza HT Anami, Ivanil AM Kauss, Ludmila Seko, and Ana M Bonametti. 2011. "Impact of Delayed Admission to Intensive Care Units on Mortality of Critically III Patients: A Cohort Study." *Critical Care* 15 (1): R28. https://doi.org/10.1186/cc9975.
- Carr, Brendan G., Adam J. Kaye, Douglas J. Wiebe, Vicente H. Gracias, C William Schwab, and Patrick M. Reilly. 2007. "Emergency Department Length of Stay: A Major Risk Factor for Pneumonia in Intubated Blunt Trauma Patients." *Journal of Trauma: Injury, Infection & Critical Care* 63 (1): 9–12. https://doi.org/10.1097/ta.0b013e31805d8f6b.
- Chalfin, Donald B, Stephen Trzeciak, Antonios Likourezos, Brigitte M Baumann, and R Phillip Dellinger.
 2007. "Impact of Delayed Transfer of Critically III Patients from the Emergency Department to the Intensive Care Unit." *Critical Care Medicine* 35 (6): 1477–83.
 https://doi.org/10.1097/01.CCM.0000266585.74905.5A.
- Chang, Anna Marie, Deborah J. Cohen, Amber Lin, James Augustine, Daniel A. Handel, Eric Howell, Hyunjee Kim, et al. 2018. "Hospital Strategies for Reducing Emergency Department Crowding: A

Mixed-Methods Study." *Annals of Emergency Medicine* 71 (4): 497-505.e4. https://doi.org/10.1016/j.annemergmed.2017.07.022.

- Darraj, Adel, Ali Hudays, Ahmed Hazazi, Amal Hobani, and Alya Alghamdi. 2023. "The Association between Emergency Department Overcrowding and Delay in Treatment: A Systematic Review." *Healthcare* 11 (3): 385. https://doi.org/10.3390/healthcare11030385.
- Dinh, Michael M, Chantel P Arce, Saartje Berendsen Russell, and Kendall J Bein. 2020. "Predictors and In-Hospital Mortality Associated with Prolonged Emergency Department Length of Stay in New South Wales Tertiary Hospitals from 2017 to 2018." *Emergency Medicine Australasia* 32 (4): 611– 17. https://doi.org/10.1111/1742-6723.13477.
- Dombagolla, Mahesha H.K., Joyce A. Kant, Fiona W.Y. Lai, Andreas Hendarto, and David McD. Taylor.
 2019. "Barriers to Providing Optimal Management of Psychiatric Patients in the Emergency Department (Psychiatric Patient Management)." *Australasian Emergency Care* 22 (1): 8–12. https://doi.org/10.1016/j.auec.2019.01.001.
- Dyas, Sheila R., Eric Greenfield, Sherri Messimer, Swati Thotakura, Sampson Gholston, Tracy Doughty, Mary Hays, Richard Ivey, Joseph Spalding, and Robin Phillips. 2015. "Process-Improvement Cost Model for the Emergency Department." *Journal of Healthcare Management* 60 (6): 442–57. https://doi.org/10.1097/00115514-201511000-00011.
- Gaieski, David F., Anish K. Agarwal, Mark E. Mikkelsen, Byron Drumheller, S. Cham Sante, Frances S.
 Shofer, Munish Goyal, and Jesse M. Pines. 2017. "The Impact of ED Crowding on Early Interventions and Mortality in Patients with Severe Sepsis." *The American Journal of Emergency Medicine* 35 (7): 953–60. https://doi.org/10.1016/j.ajem.2017.01.061.
- Gardner, Kevin, Alexandra June Gordon, Bryant Shannon, Jason Nesbitt, Jennifer G Wilson, Tsuyoshi Mitarai, and Michael A Kohn. 2022. "Selection Bias in Estimating the Relationship between Prolonged ED Boarding and Mortality in Emergency Critical Care Patients." *Journal of the American College of Emergency Physicians Open* 3 (1): e12667. https://doi.org/10.1002/emp2.12667.
- Grant, Kiran L., Conrad J. Bayley, Zahra Premji, Eddy Lang, and Grant Innes. 2020. "Throughput Interventions to Reduce Emergency Department Crowding: A Systematic Review." *CJEM* 22 (6): 864–74. https://doi.org/10.1017/cem.2020.426.
- Gruber, Jonathan, Thomas P. Hoe, and George Stoye. 2021. "Saving Lives by Tying Hands: The Unexpected Effects of Constraining Health Care Providers." *The Review of Economics and Statistics* 105 (1): 1–45. https://doi.org/10.1162/rest_a_01044.
- Herlitz, Sebastian, Joel Ohm, Henrike H\u00e4bel, Ulf Ekelund, Robin Hofmann, and Per Svensson. 2023.
 "Socioeconomic Status Is Associated with Process Times in the Emergency Department for Patients with Chest Pain." *Journal of the American College of Emergency Physicians Open* 4 (4): e13005. https://doi.org/10.1002/emp2.13005.

Hodgins, Marilyn J, Nicole Moore, and Jennifer Little. 2023. "Those Who Opt to Leave: Comparison by

Triage Acuity of Emergency Patients Who Leave prior to Seeing a Medical Practitioner." *International Emergency Nursing* 70 (September 2023): 101349. https://doi.org/10.1016/j.ienj.2023.101349.

- Hsuan, Charleen, Joel E. Segel, Renee Y. Hsia, Yinan Wang, and Jeannette Rogowski. 2022.
 "Association of Emergency Department Crowding with Inpatient Outcomes." *Health Services Research* 58 (4). https://doi.org/10.1111/1475-6773.14076.
- Jones, Peter G, David Mountain, and Roberto Forero. 2021. "Review Article: Emergency Department Crowding Measures Associations with Quality of Care: A Systematic Review." *Emergency Medicine Australasia* 33 (4). https://doi.org/10.1111/1742-6723.13743.
- Kelen, Gabor D., Richard Wolfe, Gail D'Onofrio, Angela M. Mills, Deborah Diercks, Susan A. Stern,
 Michael C Wadman, and Peter E Sokolove. 2021. "Emergency Department Crowding: The
 Canary in the Health Care System." *NEJM Catalyst* 2 (5). https://doi.org/10.1056/CAT.21.0217.
- Knapman, Mary, and Ann Bonner. 2010. "Overcrowding in Medium-Volume Emergency Departments: Effects of Aged Patients in Emergency Departments on Wait Times for Non-Emergent Triage-Level Patients." *International Journal of Nursing Practice* 16 (3): 310–17. https://doi.org/10.1111/j.1440-172x.2010.01846.x.
- Linden, M. Christien van der, H. M. E. (Jet) van Ufford, Project Group Medical Specialists, and Naomi van der Linden. 2019. "The Impact of a Multimodal Intervention on Emergency Department Crowding and Patient Flow." *International Journal of Emergency Medicine* 12 (1): 21. https://doi.org/10.1186/s12245-019-0238-7.
- Loke, Dana E., Kelsey A. Green, Emily G. Wessling, Elizabeth T. Stulpin, and Abra L. Fant. 2023.
 "Clinicians' Insights on Emergency Department Boarding: An Explanatory Mixed Methods Study Evaluating Patient Care and Clinician Well-Being." *The Joint Commission Journal on Quality and Patient Safety* 49 (12). https://doi.org/10.1016/j.jcjq.2023.06.017.
- Lykins V, Joseph D., Hani I. Kuttab, Erron M. Rourke, Michelle D. Hughes, Eric P. Keast, Jason A. Kopec, Brooke L. Ward, Natasha N. Pettit, and Michael A. Ward. 2021. "The Effect of Delays in Second-Dose Antibiotics on Patients with Severe Sepsis and Septic Shock." *The American Journal of Emergency Medicine* 47 (September 2021): 80–85. https://doi.org/10.1016/j.ajem.2021.03.057.
- McEnany, Fiona B., Olutosin Ojugbele, Julie R. Doherty, Jennifer L. McLaren, and JoAnna K. Leyenaar. 2020. "Pediatric Mental Health Boarding." *Pediatrics* 146 (4): e20201174. https://doi.org/10.1542/peds.2020-1174.
- McRae, Andrew D., Brian H. Rowe, Iram Usman, Eddy S. Lang, Grant D. Innes, Michael J. Schull, and Rhonda Rosychuk. 2022. "A Comparative Evaluation of the Strengths of Association between Different Emergency Department Crowding Metrics and Repeat Visits within 72 Hours." *Canadian Journal of Emergency Medicine* 24 (1): 27–34. https://doi.org/10.1007/s43678-021-00234-4.

Mitra, Biswadev, Peter A. Cameron, Peter Archer, Michael Bailey, Paul Pielage, Greg Mele, De Villiers

Smit, and Harvey Newnham. 2012. "The Association between Time to Disposition Plan in the Emergency Department and In-Hospital Mortality of General Medical Patients." *Internal Medicine Journal* 42 (4): 444–50. https://doi.org/10.1111/j.1445-5994.2011.02502.x.

- Mohr, Nicholas M., Chaorong Wu, Michael J. Ward, Candace D. McNaughton, Brett Faine, Kaila
 Pomeranz, Kelly Richardson, and Peter J. Kaboli. 2021. "Transfer Boarding Delays Care More in
 Low-Volume Rural Emergency Departments: A Cohort Study." *The Journal of Rural Health* 38 (1): 282–92. https://doi.org/10.1111/jrh.12559.
- Mohr, Nicholas M., Brian T. Wessman, Benjamin Bassin, Marie-Carmelle Elie-Turenne, Timothy Ellender, Lillian L. Emlet, Zachary Ginsberg, et al. 2020. "Boarding of Critically III Patients in the Emergency Department." *Critical Care Medicine* 48 (8): 1180–87. https://doi.org/10.1097/CCM.00000000004385.
- Morley, Claire, Maria Unwin, Gregory M. Peterson, Jim Stankovich, and Leigh Kinsman. 2018.
 "Emergency Department Crowding: A Systematic Review of Causes, Consequences and Solutions." Edited by Fernanda Bellolio. *PLOS ONE* 13 (8): e0203316.
 https://doi.org/10.1371/journal.pone.0203316.
- Mueller, Stephanie, Maria Murray, Eric Goralnick, Caitlin S Kelly, Julie M Fiskio, Cathy Yoon, and Jeffrey L Schnipper. 2023. "Implementation of a Standardised Accept Note to Improve Communication during Inter-Hospital Transfer: A Prospective Cohort Study." *BMJ Open Quality* 12 (4): e002518. https://doi.org/10.1136/bmjoq-2023-002518.
- Nascimento Rocha, Hertaline Menezes do, Anny Giselly Milhome da Costa Farre, and Valter Joviniano de Santana Filho. 2021. "Adverse Events in Emergency Department Boarding: A Systematic Review." *Journal of Nursing Scholarship* 53 (4): 458–67. https://doi.org/10.1111/jnu.12653.
- Nash, Katherine A., Bonnie T. Zima, Craig Rothenberg, Jennifer Hoffmann, Claudia Moreno, Marjorie S. Rosenthal, and Arjun Venkatesh. 2021. "Prolonged Emergency Department Length of Stay for US Pediatric Mental Health Visits (2005–2015)." *Pediatrics* 147 (5): e2020030692. https://doi.org/10.1542/peds.2020-030692.
- Nuffield Trust. 2024. "A&E Waiting Times." Nuffield Trust. https://www.nuffieldtrust.org.uk/resource/a-e-waiting-times#:~:text=Background,or%20discharged%20within%20four%20hours.
- Ouchi, Kei, Shan Liu, Daniel Tonellato, Yonatan G. Keschner, Maura Kennedy, and David M. Levine. 2021. "Home Hospital as a Disposition for Older Adults from the Emergency Department: Benefits and Opportunities." *Journal of the American College of Emergency Physicians Open* 2 (4): e12517. https://doi.org/10.1002/emp2.12517.
- Pines, Jesse M., Robert J. Batt, Joshua A. Hilton, and Christian Terwiesch. 2011. "The Financial Consequences of Lost Demand and Reducing Boarding in Hospital Emergency Departments." *Annals of Emergency Medicine* 58 (4): 331–40. https://doi.org/10.1016/j.annemergmed.2011.03.004.

Pines, Jesse M., Charles V. Pollack, Deborah B. Diercks, Anna Marie Chang, Frances S. Shofer, and

Judd E. Hollander. 2009. "The Association between Emergency Department Crowding and Adverse Cardiovascular Outcomes in Patients with Chest Pain." *Academic Emergency Medicine* 16 (7): 617–25. https://doi.org/10.1111/j.1553-2712.2009.00456.x.

- Redinger, Michael J, Tyler S Gibb, and Kathryn E Redinger. 2024. "New Developments in Psychiatric Boarding in Emergency Departments." *Mayo Clinic Proceedings* 99 (5): 699–701. https://doi.org/10.1016/j.mayocp.2024.02.004.
- Reznek, Martin A., Celine M. Larkin, James J. Scheulen, Cathi A. Harbertson, and Sean S. Michael. 2021. "Operational Factors Associated with Emergency Department Patient Satisfaction: Analysis of the Academy of Administrators of Emergency Medicine/Association of Academic Chairs of Emergency Medicine National Survey." *Academic Emergency Medicine* 28 (7): 753–60. https://doi.org/10.1111/acem.14278.
- Reznek, Martin A., Benjavan Upatising, Samantha J. Kennedy, Natassia T. Durham, Richard M. Forster, and Sean S. Michael. 2018. "Mortality Associated with Emergency Department Boarding Exposure." *Medical Care* 56 (5): 436–40. https://doi.org/10.1097/mlr.0000000000000902.
- Roby, Nathan, Hayden Smith, Jonathan Hurdelbrink, Steven Craig, Clint Hawthorne, Samuel DuMontier, and Nicholas Kluesner. 2021. "Characteristics and Retention of Emergency Department Patients Who Left without Being Seen (LWBS)." *Internal and Emergency Medicine* 17 (2): 551–58. https://doi.org/10.1007/s11739-021-02775-z.
- Rocha, Hertaline Menezes, Anny Giselly Milhome Farre, and Valter Joviniano Santana Filho. 2021.
 "Adverse Events in Emergency Department Boarding: A Systematic Review." *Journal of Nursing Scholarship* 53 (4): 458–67. https://doi.org/10.1111/jnu.12653.
- Roussel, Melanie, Dorian Teissandier, Youri Yordanov, Frederic Balen, Marc Noizet, Karim Tazarourte, Ben Bloom, et al. 2023. "Overnight Stay in the Emergency Department and Mortality in Older Patients." *JAMA Internal Medicine* 183 (12). https://doi.org/10.1001/jamainternmed.2023.5961.
- Rowe, Aidan, and Michelle Knox. 2022. "The Impact of the Healthcare Environment on Patient Experience in the Emergency Department: A Systematic Review to Understand the Implications for Patient-Centered Design." *HERD: Health Environments Research & Design Journal* 16 (2): 310–29. https://doi.org/10.1177/19375867221137097.
- Ruffo, Robert, Erin Shufflebarger, James Booth, and Lauren Walter. 2022. "Race and Other Disparate Demographic Variables Identified among Emergency Department Boarders." *Western Journal of Emergency Medicine* 23 (5): 644–49. https://doi.org/10.5811/westjem.2022.5.55703.
- Sangal, Rohit B., Huifeng Su, Hazar Khidir, Vivek Parwani, Beth Liebhardt, Edieal J. Pinker, Lesley Meng, Arjun K. Venkatesh, and Andrew Ulrich. 2023. "Sociodemographic Disparities in Queue Jumping for Emergency Department Care." *JAMA Network Open* 6 (7): e2326338. https://doi.org/10.1001/jamanetworkopen.2023.26338.
- Schreyer, Kraftin E., and Richard Martin. 2017. "The Economics of an Admissions Holding Unit." *Western Journal of Emergency Medicine* 18 (4): 553–58. https://doi.org/10.5811/westjem.2017.4.32740.

- Sheraton, Mack, Christopher Gooch, and Rahul Kashyap. 2020. "Patients Leaving without Being Seen from the Emergency Department: A Prediction Model Using Machine Learning on a Nationwide Database." *Journal of the American College of Emergency Physicians Open* 1 (6): 1684–90. https://doi.org/10.1002/emp2.12266.
- Singer, Adam J., Henry C. Thode Jr, Peter Viccellio, and Jesse M. Pines. 2011. "The Association between Length of Emergency Department Boarding and Mortality." *Academic Emergency Medicine* 18 (12): 1324–29. https://doi.org/10.1111/j.1553-2712.2011.01236.x.
- Srivastava, Shreya, Bhargav Vemulapalli, Alexis K. Okoh, and John Kassotis. 2022. "Disparity in Hospital Admissions and Length of Stay Based on Income Status for Emergency Department Hypertensive Crisis Visits." *Journal of Hypertension* 40 (8): 1607–13. https://doi.org/10.1097/hjh.00000000003193.
- Straube, Steven, Christopher Peabody, Nicholas Stark, Christopher B Colwell, and Malkiat Singh. 2022.
 "392 the Waiting Game: Emergency Department Boarding and Its Financial Costs for Patients, Hospitals, and Clinicians." *Annals of Emergency Medicine* 80 (4): S168. https://doi.org/10.1016/j.annemergmed.2022.08.415.
- Usher, Michael, Nishant Sahni, Dana Herrigel, Gyorgy Simon, Genevieve B. Melton, Anne Joseph, and Andrew Olson. 2018. "Diagnostic Discordance, Health Information Exchange, and Inter-Hospital Transfer Outcomes: A Population Study." *Journal of General Internal Medicine* 33 (9): 1447–53. https://doi.org/10.1007/s11606-018-4491-x.
- Valli, Gabriele, Elisabetta Galati, Francesca De Marco, Chiara Bucci, Paolo Fratini, Elisa Cennamo, Carlo Ancona, Nicola Volpe, and Maria Pia Ruggieri. 2021. "In-Hospital Mortality in the Emergency Department: Clinical and Etiological Differences between Early and Late Deaths among Patients Awaiting Admission." *Clinical and Experimental Emergency Medicine* 8 (4): 325–32. https://doi.org/10.15441/ceem.21.020.
- Venkatesh, Arjun, Shashank Ravi, Craig Rothenberg, Jeremiah Kinsman, Jean Sun, Pawan Goyal, James Augustine, and Stephen K. Epstein. 2021. "Fair Play: Application of Normalized Scoring to Emergency Department Throughput Quality Measures in a National Registry." *Annals of Emergency Medicine* 77 (5): 501–10. https://doi.org/10.1016/j.annemergmed.2020.10.021.
- Verma, Ankur, Shakti Shishodia, Sanjay Jaiswal, Wasil R. Sheikh, Meghna Haldar, Amit Vishen, Rinkey Ahuja, Abbas A. Khatai, and Palak Khanna. 2021. "Increased Length of Stay of Critically III Patients in the Emergency Department Associated with Higher In-Hospital Mortality." *Indian Journal of Critical Care Medicine: Peer-Reviewed, Official Publication of Indian Society of Critical Care Medicine* 25 (11): 1221–25. https://doi.org/10.5005/jp-journals-10071-24018.
- Walker, Katie, Bridget Honan, Daniel Haustead, David Mountain, Vinay Gangathimmaiah, Roberto Forero, Rob Mitchell, et al. 2021. "Review Article: Have Emergency Department Time-Based Targets Influenced Patient Care? A Systematic Review of Qualitative Literature." *Emergency Medicine Australasia* 33 (2): 202–13. https://doi.org/10.1111/1742-6723.13747.

- Wan, William. 2022. "An Autistic Teen Needed Mental Health Help. He Spent Weeks in an ER Instead." The Washington Post. October 20, 2022. https://www.washingtonpost.com/dc-mdva/2022/10/20/er-mental-health-teens-psychiatric-beds/.
- Welch, Shari J., James J. Augustine, Li Dong, Lucy A. Savitz, Gregory Snow, and Brent C. James. 2012.
 "Volume-Related Differences in Emergency Department Performance." *The Joint Commission Journal on Quality and Patient Safety* 38 (9): 395–402. https://doi.org/10.1016/s1553-7250(12)38050-1.
- Wright, Breanna, Timothy G Baker, Alyse Lennox, Bruce P Waxman, and Peter Bragge. 2023. "Optimising Acute Non-Critical Inter-Hospital Transfers: A Review of Evidence, Practice and Patient Perspectives." *Australian Journal of Rural Health* 32 (1): 5–16. https://doi.org/10.1111/ajr.13080.

Section 4 Risk Adjustment Tables and Figures

Section 4.1.3 Characteristics of Measured Entities

Table S2 Facility Characteristics of EDs in Dataset A	
---	--

Test Site	Region	Geography (Urban, Rural)	Type of ED (freestanding, hospital)	# of Bed Range	Teaching Hospital	Trauma Level	EHR Software Vendor
BH1	Midwest	Urban	Hospital	150-200	Y	3	EPIC
BH2	Midwest	Urban	Hospital	400-450	Y	1	EPIC
BH3	Midwest	Rural	Hospital	Under 10	Ν	4	EPIC
CMC1	Northeast	Urban	Hospital	400-450	Y	N/A	Cerner
CMC2	Northeast	Urban	Hospital	300-350	Ν	N/A	Cerner
DH1	Midwest	Urban	Hospital	200-250	Y	1	Cerner
FH1	Midwest	Urban	Hospital	150-200 N 3		3	EPIC
NMC1	South	Urban	Hospital	950-1000	Y	1	EPIC
HH1	Midwest	Rural	Hospital	Under 40	N	N/A	EPIC
HH2	Midwest	Urban	Hospital	100-150	Y	3	Cerner
JMC1	Northeast	Urban	Hospital	300-350	Y	2	Cerner
NMC1	South	Rural	Hospital	Under 30	Ν	N/A	EPIC
RMC1	West	Urban	Hospital	150-200	Y 1		EPIC
MH1	Northeast	Urban	Hospital	150-200	N	N/A	EPIC
NH1	Northeast	Rural	Hospital	Under 20	Ν	N/A	EPIC
NMC1	Northeast	Urban	Hospital	450-500	Y	N/A	Cerner
PH1	South	Urban	Hospital	200-250	Y	3	EPIC
PH2	West	Urban	Hospital	250-300	Y	3	EPIC
CMC1	Northeast	Urban	Hospital	550-600	Y	N/A	Cerner
UH1	West	Urban	Hospital	350-400	Y	2	Cerner
ED-1R	South	Rural	Hospital	50-99	No	N/A	Epic
ED-2	South	Urban	Hospital	100-199	No	N/A	Epic
ED-3R	South	Rural	Hospital	0-50	No	N/A	Epic
ED-4	South	Urban	Hospital	200-299	Yes	N/A	Epic
ED-5	South	Urban	Hospital	100-199	No	N/A	Epic
ED-6	South	Urban	Hospital	500-599	Yes	1	Epic
ED-7	South	Urban	Hospital	100-199 No 3		Epic	
ED-8	South	Urban	Hospital	200-299	Yes	N/A	Epic
ED-9	South	Urban	Hospital	100-199	Yes	N/A	Epic
ED-10	South	Urban	Hospital	200-299	No	N/A	Epic
ED-11	South	Urban	Hospital	200-299	Yes	3	Epic

Test Site	Region	Geography (Urban, Rural)	Type of ED (freestanding, hospital)	# of Bed Range	Teaching Hospital	Trauma Level	EHR Software Vendor
ED-1R	South	Rural	Hospital	50-99	No	N/A	Epic
ED-2	South	Urban	Hospital	100-199	No	N/A	Epic
ED-3R	South	Rural	Hospital	0-50	No	N/A	Epic
ED-4	South	Urban	Hospital	200-299	Yes	N/A	Epic
ED-5	South	Urban	Hospital	100-199	No	N/A	Epic
ED-6	South	Urban	Hospital	500-599	Yes	1	Epic
ED-7	South	Urban	Hospital	100-199	No	3	Epic
ED-8	South	Urban	Hospital	200-299	Yes	N/A	Epic
ED-9	South	Urban	Hospital	100-199	Yes	N/A	Epic
ED-10	South	Urban	Hospital	200-299	No	N/A	Epic
ED-11	South	Urban	Hospital	200-299	Yes	3	Epic
ED-12	South	Urban	Hospital	100-199	No	N/A	Epic

Table S3. Facility Characteristics of EDs in Dataset B

Table S4. Facility Characteristics of EDs in Dataset C

Test Site	Region		Type of ED (freestanding, hospital)	# of Bed Range	Teaching Hospital	Trauma Level	EHR Software Vendor
ED-1	Northeast	Urban	Hospital	200-250	No	N/A	Epic
ED-2	Northeast	Urban	Hospital	500-550	Yes	N/A	Epic
ED-3	Northeast	Urban	Hospital	1,100-1,200	Yes	N/A	Epic
ED-4	Northeast	Urban	Hospital	450-500	Yes	2	Epic
ED-5	Northeast	Urban	Hospital	200-250	No	N/A	Epic
ED-6	Northeast	Urban	Hospital	500-550	Yes	N/A	Epic

Table S5. Volume of ED Visits at each site, broken by volume bands of 20,000 visits

Volume of Visits (in thousands)	Dataset A 2022, # Facilities	Dataset A 2023, # Facilities	Dataset A 2-years, Total # Facilities	Dataset B, 2023
0-20	4	4	8	0
20-40	3	3	6	2
40-60	4	4	8	2
60-80	5	5	10	3
80+	4	4	8	5
Total # Facilities	20	20	40	12

Section 4.1.4 Characteristics of Units of the Eligible Population

Table S6. Patient Characteristics for all ED encounters, Dataset A 2022, Dataset A 2023, Dataset B, Dataset C

Patient Characteristic	Dataset A 2022	Dataset A 2023	Dataset B	Dataset C
Total Encounters	1,077,773	1,118,941	832,056	390,500
Gender	N (%)	N (%)	N (%)	N (%)
Gender: Female	574,126 (53.27)	600,967 (53.71)	477,261 (57.4)	200,507 (51.3)
Gender: Male	503,508 (46.72)	517,614 (46.26)	354,702 (42.6)	189,959 (48.6)
Gender: Other	139 (0.01)	360 (0.03)	93 (0.0)	16 (0.0)
Gender: Missing	N/A	N/A	N/A	23 (0.0)
Age	-	-	-	-
Age: 18+	898,794 (83.39)	930,430 (83.15)	739,746 (88.9)	343,297 (87.9)
Age: <18	178,979 (16.61)	188,511 (16.85)	92,306 (11.1)	47,208 (12.1)
Race	-	-	-	-
Race: Unknown	533,773 (49.53)	481,852 (43.06)	2,251 (0.3)	12,751 (3.3)
Race: White	245,743 (22.80)	366,341 (32.74)	442,493 (53.2)	92,495 (23.7)
Race: Black	173,464 (16.09)	151,118 (13.51)	357,540 (43.0)	123,963 (31.7)
Race: Other	109,327 (10.14)	107,571 (9.61)	3665 (0.4)	145,850 (37.3)
Race: Asian	11,282 (1.05)	8,659 (0.77)	17,734 (2.1)	19,601 (5.0)
Race: Hispanic	2,401 (0.22)	743 (0.07)	N/A	N/A
Race: North American Native	1,783 (0.17)	2,657 (0.24)	2,938 (0.4)	744 (0.2)
Race: Native Hawaiian or Other Pacific Islander	N/A	N/A	4,312 (0.5)	577 (0.1)
Payer	-	-	-	-
Payer: Private/Other	827,283 (76.76)	680,849 (60.85)	N/A	136,341 (34.9)
Payer: Missing	96,037 (8.91)	190,442 (17.02)	N/A	61 (0.0)
Payer: Medicare	100,928 (9.36)	141,413 (12.64)	N/A	90,008 (23.0)
Payer: Medicaid	53,525 (4.97)	106,237 (9.49)	N/A	164,095 (42.0)

Section 4.4.3 Risk Factor Characteristics Across Measured Entities

Characteristic	Mean	Standard Deviation	Min	25th Percentile	50th Percentile	75th Percentile	Max
Adult (18+)	84.0	6.6	66.3	81.4	84.5	87.5	99.2
Adult (18+) Mental Health Diagnosis	2.9	1.6	0.7	1.8	2.6	3.5	8.6
Pediatric (<18)	16.0	6.6	0.8	12.5	15.5	18.6	33.7
Pediatric (<18) Mental Health Diagnosis	0.5	0.2	0.0	0.3	0.5	0.7	0.9

Table S7 Distribution of Stratification Variables Across Measured Entities (Percent of Total Encounters)

Section 4.4.4 Risk Adjustment Modeling and/or Stratification Results

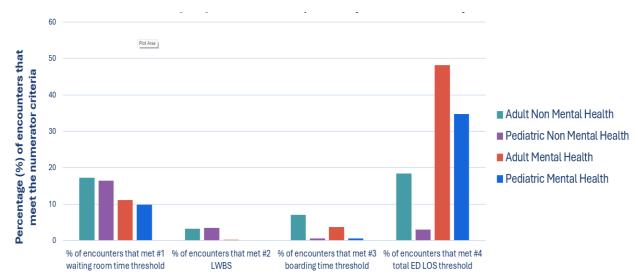


Figure S1 ECCQ eCQM Numerator Components by Strata: Dataset A, 2 Years

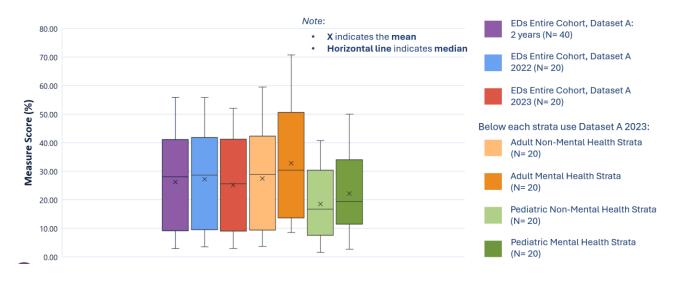


Figure S2 Stratified ECCQ Measure Score Distribution